# **DEL MAR UNION SCHOOL DISTRICT**

# 2018 General Obligation Bond Measure MM 2020-2021 Annual Report









Citizens' Oversight Committee Report March 24, 2022

### DEL MAR UNION SCHOOL DISTRICT CITIZENS' OVERSIGHT COMMITTEE

(MEASURE MM - Approved by Del Mar Union School District Voters on November 6, 2018)

### **ANNUAL REPORT**

**PERIOD COVERING – July 1, 2020 to June 30, 2021 (Fiscal Year 2020-2021)** 

THIS REPORT IS HEREBY ADOPTED BY THE **DEL MAR UNION SCHOOL DISTRICT CITIZENS' OVERSIGHT COMMITTEE** PURSUANT TO EDUCATION CODE SECTION 15280(b) AND SUBMITTED TO THE PUBLIC IN CONFORMANCE WITH SUCH SECTION. THIS REPORT COVERS THE PERIOD OF FROM JULY 1, 2020 TO JUNE 30, 2021 (FISCAL YEAR 2020-2021), AND CERTAIN RELATED MATTERS.

### I. <u>MEMBERSHIP OF THE DEL MAR UNION SCHOOL DISTRICT CITIZENS'</u> OVERSIGHT COMMITTEE:

### **Citizens' Oversight Committee Members**

The membership on the Del Mar Union School District (District) Citizens' Oversight Committee (COC) consisted of the following individuals as of June 30, 2021:

Katie Hazen
 Kathy Huang
 Business Community Representative
 Mark Maggenti
 Parent of DMUSD Student Representative
 Sandip Patel
 Joe Smith
 Fuxiao Xin
 VACANT
 Parent of DMUSD Student Representative
 Taxpayer Organization Representative
 Community-At-Large Representative
 Senior Citizens' Organization Representative

The following are the current officers of the COC:

Acting Chairperson: Robert E. Anslow, Esq.
 Vice President: Sandip Patel as of 9/13/21
 Clerk: Mark Maggenti as of 9/13/21

The members of the Del Mar Union School District Measure MM Citizens' Oversight Committee are also described on the internet at this address: <a href="https://www.dmusd.org/Measure-MM/Independent-Citizens-Oversight-Committee-">https://www.dmusd.org/Measure-MM/Independent-Citizens-Oversight-Committee-</a>

COC/index.html

### II. <u>ACTIVITIES OF THE DEL MAR UNION SCHOOL DISTRICT CITIZENS'</u> OVERSIGHT COMMITTEE:

Minutes describing the meetings and activities of the COC are available as public records and are available on the COC website. For more complete descriptions of actions taken by the COC please see Minutes of the corresponding meeting posted on the COC Website. All approved COC Agendas, approved Minutes and Annual Reports are, and have been, posted on the COC Website: <a href="https://www.dmusd.org/Measure-MM/Independent-Citizens-Oversight-Committee-COC/index.html">https://www.dmusd.org/Measure-MM/Independent-Citizens-Oversight-Committee-COC/index.html</a>

Additional documents and reports are posted at the COC Website in accordance with the directives of the COC.

# III. <u>CITIZENS' OVERSIGHT COMMITTEE (COC) FINDINGS FOR FISCAL YEAR</u> 2020-2021:

In order to comply with the requirements of Proposition 39, the COC needs to make certain findings as to activities of the COC and the use and expenditure of Measure MM Bond proceeds. The COC hereby finds and determines as follows:

### 1. <u>COC has met regularly</u>.

The meetings of the COC are briefly described above. Minutes of the COC meetings are on file with the District and are posted on the COC Website at: <a href="https://www.dmusd.org/Measure-MM/Independent-Citizens-Oversight-Committee-COC/index.html">https://www.dmusd.org/Measure-MM/Independent-Citizens-Oversight-Committee-COC/index.html</a>

2. The COC has received reports, updates, and information concerning Measure MM, and reviewed project expenditures made on projects authorized under Measure MM.

The COC has received various reports (both written and oral), including, but not limited to, construction and project timelines, has received written and oral updates and reports on expenditures relating to the Measure MM Bond funds. Those reports and documents are briefly described in the Minutes of meetings and in the handouts presented to the COC, as described above.

A complete list of the reports provided to the COC is available at the School District offices for public review upon request. Information on certain COC handouts and documents is also located on the COC Website (see "Additional Materials").

### 3. The COC expects to visit Schools and Project Sites.

It is the expectation of the COC that school site and project sites will be visited by the COC as Measure MM bond-funded projects move into construction. During the 2020-21 Fiscal Year, in-person meetings of the COC were suspended due to the health guidelines in place. The COC is scheduled to resume in-person meetings and visit Sycamore Ridge School for its September 13, 2021 meeting to tour projects funded by Measure MM.

4. <u>Measure MM Bond funds have been expended on the identified projects</u> authorized by Measure MM (Education Code Section 15278(b)(1)).

Based on the documentation and information provided to the COC, as referenced herein, the COC has found, pursuant to Education Code Section 15278(b)(1) that the expenditures of Measure MM Bond funds have been made by the School District on costs, expenses and construction/acquisition/installation costs of projects authorized by Measure MM.

The specific projects authorized by Measure MM are posted on the COC website at: <a href="https://www.dmusd.org/documents/Measure-MM/Resolution%202018-20.pdf">https://www.dmusd.org/documents/Measure-MM/Resolution%202018-20.pdf</a>

Construction updates on the Measure MM projects can be found at: https://www.dmusd.org/Measure-MM/School-Facilities/index.html

5. No Measure MM monies have been spent on teacher/administrator salaries or other school operating expenses (Education Code Section 15278(b)(2).

Based on the documentation and information provided to the COC, as referenced herein, the COC has found, pursuant to Education Code Section 15278(b)(2) that the School District has not expended Measure MM Bonds funds on teacher/administrator salaries or other District operating expenses.

The text of Measure MM includes the following wording:

# "<u>TAXPAYER PROTECTIONS</u>: The following taxpayer protections are specifically provided in this Bond Measure and by law:

- Bond funds shall be used only for the school facilities projects identified herein, and **not for any other purpose**.
- Requirements of the California Government Code concerning the
  use of, and accounting for, the expenditure of bond proceeds
  shall be complied with as directed by the Governing Board of
  Trustees of the District.
- As required by law, an **Independent Citizen's Oversight Committee** shall oversee expenditures of bond funds, and related matters, and shall report to the Governing Board of Trustees and communicate with the public on such expenditures.
- As required by law, the School District shall conduct annual financial audits and performance audits (using independent auditors) for all bond funds.
- Bond Funds shall **not be used** for teacher or non-construction related administrator salaries or other non-construction related operating expenses."

### 6. 2020-2021 Audit Report was reviewed, received and filed with the COC.

The required annual financial and performance audits for Fiscal Year 2020-2021 were performed by the accounting firm of Wilkinson Hadley King & Co., LLP (presented as a single audit report). The audit report was reviewed, received and filed by action of the COC at its meeting of January 24, 2022. A copy of the audit report is attached to this Annual Report as Attachment "A". The COC notes that the audits did not report any irregularities or failures to comply with statutory and Constitutional requirements.

# 7. The COC has received all necessary and requested technical and administrative assistance from the School District (Education Code Section 15280).

Under the requirements of Education Code Section 15280, the District is required to provide the COC with all necessary technical and administrative assistance without expending Measure MM Bond funds. The District has made presentations to the COC, provided documents and information as set forth herein, and has provided necessary and requested architectural, construction management, legal and planning support and assistance to the COC. Based on the foregoing, and the documentation and information provided to the COC, as referenced herein, the COC has found that the District has provided all necessary and requested technical and administrative assistance without expending Measure MM Bonds funds.

8. <u>COC</u> Website is operating and includes all required documentation and information (Education Code Section 15280(b)).

The COC internet website is operated and maintained by the District on behalf of the COC and is currently located at <a href="https://www.dmusd.org/Measure-MM/Independent-Citizens-Oversight-Committee-COC/index.html">https://www.dmusd.org/Measure-MM/Independent-Citizens-Oversight-Committee-COC/index.html</a>

Information relating to the COC, its activities and documents can be viewed at the COC website. This includes minutes of the COC meetings, lists of documents received by the COC, the 2020-2021 audit report and other reports issued by the COC, which will include this Annual Report following its adoption.

9. <u>Based on the foregoing, the Del Mar Union School District is in compliance</u> with the requirements of Article XIIIA 1(b)(3) of the California Constitution.

### IV. CONTACT INFORMATION:

Comments, questions, and suggestions can be forwarded to the COC through the School District at the following address:

Del Mar Union School District 11232 El Camino Real San Diego, CA 92130 Attn: Chris Delehanty, Assistant Superintendent, Business Services

Telephone: 858-755-9301 Facsimile 858-755-4361

or on the COC website by e-mail.

Dates, times, and location(s) of COC meetings can be found on the COC website. Members of the public are invited to attend.

ADOPTED, SIGNED AND APPROVED BY THE DEL MAR UNION SCHOOL DISTRICT CITIZENS' OVERSIGHT COMMITTEE ON MARCH 24, 2022.

Mark Maggenti, Clerk

# ATTACHMENT "A"

# COPY OF ANNUAL FINANCIAL AND PERFORMANCE AUDIT (2020-2021 Fiscal Year)

Del Mar Union School District

Measure MM Building Fund General Obligation Bond

Financial Statements & Supplementary Information
June 30, 2021



Table of Contents June 30, 2021

INTRODUCTION & CITIZENS' OVERSIGHT COMMITTEE MEMBER LISTING	1
INDEPENDENT AUDITOR'S REPORT	2
MANAGEMENT'S DISCUSSION AND ANALYSIS	5
FINANCIAL STATEMENTS	7
Balance Sheet	8
Statement of Revenues, Expenditures, and Changes in Fund Balance	9
Notes to the Financial Statements	10
SUPPLEMENTARY INFORMATION	24
General Obligation Bonds Project List	24
General Obligation Bonds Project Timelines	30
General Obligation Bonds Project Change Orders	32
OTHER INDEPENDENT AUDITORS' REPORTS	33
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	22
Independent Auditor's Report on Performance	
AUDITOR'S RESULTS, FINDINGS & RECOMMENDATIONS	40
Schedule of Auditor's Results	40
Schedule of Findings and Questioned Costs	41
Schedule of Prior Year Audit Findings	43

# Del Mar Union School District Measure MM Building Fund (21-39) Introduction & Citizens' Oversight Committee Member Listing

On November 6, 2018, the voters of the Del Mar Union School District approved by more than 55% Measure MM, authorizing the issuance and sale of \$186,000,000 in General Obligation Bonds.

On October 16, 2019, the District issued 2019 Series A bonds in the amount of \$55,285,000.

The General Obligation Bonds are considered Proposition 39 bonds. The passage of Proposition 39 in November 2000 amended the California Constitution to include accountability measures. Specifically, the District must conduct an annual, independent performance audit to ensure that funds have been expended only on the specific projects listed as well as an annual, independent financial audit of the proceeds from the sale of the bonds until all of the proceeds have been expended.

Upon passage of Proposition 39, an accompanying piece of legislation, AB 1908 was also enacted, which amended the Education Code to establish additional procedures which must be followed if a District seeks approval of a bond measure pursuant to the 55% majority authorized in Proposition 39 including formation, composition and purpose of the Independent Citizens' Oversight Committee, and authorization for injunctive relief against improper expenditure of bond revenues.

The Del Mar Union School District Measure MM Independent Citizens' Oversight Committee as of June 30, 2021, was comprised of the following members:

Name	Position	Representative	Term Expiration
Katie Hazen	Member	Parent-Teacher Association	April 2023
Kathy Huang	Member	Business Organization	April 2023
Mark Maggenti	Member	Parent of DMUSD Student	April 2023
Sandip Patel	Member	Taxpayers Organization	April 2023
Joe Smith	Member	At-Large Community Member	April 2023
Fuxiao Xin	Member	At-Large Community Member	April 2023
VACANT	Member	Senior Citizen Organization	VACANT

Brian K. Hadley, CPA Aubrey W. Mann, CPA Kevin A. Sproul, CPA

### **Independent Auditor's Report**

To the Citizens' Oversight Committee Del Mar Union School District Measure MM Building Fund (21-39) San Diego, California

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Del Mar Union School District Measure MM Building Fund (21-39), which comprise the balance sheet as of June 30, 2021, and the related statement of revenues, expenditures, and changes in fund balance for the year then ended and the related notes to the financial statements.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Del Mar Union School District Measure MM Building Fund (21-39) as of June 30, 2021, and the results of its operations for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Emphasis of Matter**

As discussed in Note A, the financial statements present only the Building Fund (21-39) which is specific to Measure MM Building Fund (21-39) and is not intended to present fairly the financial position and results of operations of Del Mar Union School District in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information as identified in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying supplementary information identified in the table of contents is presented for purposes of additional analysis and is not a required part of the financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 20, 2022, on our consideration of Del Mar Union School District Measure MM Building Fund's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

### Report on Other Legal and Regulatory Requirements

In accordance with the requirements of Proposition 39, as incorporated in California Constitution Article 13A, we have also issued our performance audit report dated January 20, 2022 on our consideration of the District's compliance with the requirements of Proposition 39 with regards to the Measure MM Building Fund (21-39). That report is an integral part of our audit of the Del Mar Union School District Measure MM Building Fund (21-39) for the fiscal year ended June 30, 2021 and should be considered in assessing the results of our financial audit.

El Cajon, California
January 20, 2022

### DEL MAR UNION SCHOOL DISTRICT MEASURE MM BUILDING FUND (21-39)

MANAGEMENT'S DISCUSSION AND ANALYSIS

JUNE 30, 2021 (Unaudited)

This section of the Del Mar Union School District's (DMUSD) Measure MM Building Fund annual financial and performance report presents the discussion and analysis of the Measure MM bond program during the fiscal year that ended June 30, 2021. This Management Discussion and Analysis (MD&A) should be read in conjunction with the Bond Fund's financial statements that immediately follow this section.

### FINANCIAL HIGHLIGHTS

- No additional bonds were issued during the 2020-21 fiscal year under Measure MM.
- \$130,715,000 of amounts authorized under Measure MM remain available for future issuances.
- DMUSD has utilized proceeds from the Series A issuance to begin the following major projects: The Del Mar Heights School Rebuild, Building of Pacific Sky School, the Torrey Hills Field Upgrade, and Del Mar Hills Modernization.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report consists of three parts – management discussion and analysis (this section), the financial statements, and the performance audit required by state law.

The District accounts for Measure MM bond activity in the District's Building Fund. The Building Fund is a governmental fund type accounted for on a modified accrual basis of accounting.

### FINANCIAL ANALYSIS OF MEASURE MM BUILDING FUND

### **Balance Sheet**

The District's Measure MM Building Fund balance as of June 30, 2021, was \$48,645,170 (see Table A-1). The funds are used to finance the modernization and construction of school sites.

Table A-1 Measure MM Building Fund Balance Sheet							
Year Ended June 30, Percenta							
		2021		2020		Change	Change
Assets							
Cash in county treasury	\$	48,561,237	\$	51,520,418	\$	(2,959,181)	-6%
Accounts receivable		83,933		219,903		(135,970)	-62%
Total Assets	\$	48,645,170	\$	51,740,321	\$	(3,095,151)	-6%
Liabilities							
Accounts payable	\$	319,689	\$	549,353	\$	(229,664)	-42%
Due to other funds		-		75,736		(75,736)	-100%
Total Liabilities		319,689		625,089		(305,400)	-49%
Fund Balance							
Restricted for capital projects		48,325,481		51,115,232		(2,789,751)	-5%
Total Fund Balance		48,325,481		51,115,232		(2,789,751)	-5%
Total Liabilities & Fund Balance	\$	48,645,170	\$	51,740,321	\$	(3,095,151)	-6%

### **Fund Balance (or Change in Fund Balance)**

The District's total Measure MM Building Bond revenue from interest and investment income decreased by \$53,754. The total expenditures and other uses decreased by \$1,610,683.

Table A-2 Measure MM Building Fund Changes in Fund Balance							
	Jur	ne 30, 2021	Ju	ne 30, 2020		Change	Percentage Change
Revenues & Other Sources	¢.	677 774	ď	721 520	¢.	(52.754)	70/
Interest and investment income Proceeds from sale of bonds	\$	677,774	\$	731,528	\$	(53,754)	-7% -100%
				55,461,912		(55,461,912)	
Total Revenues & Other Sources		677,774		56,193,440		(55,515,666)	-99%
Expenditures & Other Uses							
Costs of issuance		=		356,912		(356,912)	-100%
Noncapitalized improvements		95,374		_		95,734	100%
Capital outlay		3,372,151		4,211,920		(839,769)	-20%
Interfund transfers out		-		509,376		(509,376)	-100%
Total Expenditures & Other Uses		3,467,525		5,078,208		(1,610,683)	-32%
Change in Fund Balance		(2,789,751)		51,115,232	(	(53,904,983)	-105%
Fund Balance - Beginning		51,115,232				51,115,232	100%
Fund Balance - Ending	\$	48,325,481	\$	51,115,232	\$	(2,789,751)	-5%

### **CAPITAL ASSETS**

During the fiscal year ended June 30, 2021, DMUSD expended \$3,372,151 in capital outlay expenditures from Measure MM funds. These expenditures are part of the DMUSD total capital assets as reflected in the District's separate financial audit.

### LONG TERM DEBT

The following table presents a comparison of long-term debt associated with Measure MM building fund:

Table A-3 Measure MM Building Fund Long Term Debt					
	Year End	ed June 30,	Change	Percentage Change	
General Obligation Bonds	2021		Change	Change	
Principal Balance	\$ 50,060,000	\$ 55,285,000	\$ (5,225,000)	-9%	
Bond Premium	3,558,873	3,930,330	(371,457)	-9%	
Total Measure MM GO Bonds	\$ 53,618,873	\$ 59,215,330	\$ (5,596,457)	-9%	

### FACTORS BEARING ON THE BOND PROGRAM'S FUTURE

At the time these financial statements were prepared and audited, DMUSD has begun and completed multiple major projects with the Measure MM bond funds. The Del Mar Heights School Rebuild has continued to face delays as a result of litigation brought by the law firm Procopio on behalf of Save the Field (STF). The District received a final Writ of Mandate from the court on February 8, 2021 in which the court found in favor of the District on 10 of 13 items brought up during the lawsuit. The remaining 3 items were subsequently addressed by the District. One item was removed from the project through a board action, while the other two items were studied further by the District. The District developed a Focused Environmental Impact Report that was approved by the Board of Trustees on June 30, 2021 and a Final Return to the Writ was submitted by the District on July 7, 2021. The Court issued an order declaring that the District had complied with CEQA on July 19, 2021. STF appealed the decision on August 6, 2021 and amended their appeal on September 15, 2021. On November 5, 2021, STF filed a motion to vacate the decision by the court, but this motion was denied on January 7, 2022. The appeal to the decision is ongoing.

Due to the delays incurred as a result of the litigation, the District was forced to pause it's efforts to obtain the Coastal Development Permit and associated permits (CDP) necessary to begin construction in February 2021. After the Court's order declaring that the District had complied with CEQA, the District re-submitted it's application for the CDP in August 2021. The City of San Diego Planning Commission unanimously approved the permits on October 21, 2021, but STF appealed that approval to the San Diego City Council. On January 11, 2022, City Council unanimously approved the permits, and the District is in the process of acquiring the permits so that construction timelines can be updated and construction can commence. Once construction begins, it is anticipated to take 14 months to complete.

### OBTAINING ADDITIONAL INFORMATION ON THE BOND PROGRAM

Additional information on the Measure MM bond fund can be obtained by visiting the DMUSD website: www.dmusd.org and selecting Measure MM.

### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide citizens, taxpayers, customers, investors, and creditors with a general overview of the Bond Fund's finances and to determine the Bond Fund's accountability for the money it receives. Additional financial information can be obtained by contacting the following:

Business Office Del Mar Union School District 11232 El Camino Real, Ste. 100 San Diego, CA 92130 (858) 755-9301



Balance Sheet June 30, 2021

### **ASSETS**

Current Assets Cash in county treasury	\$	48,561,237
Accounts receivable		83,933
TOTAL ASSETS	\$	48,645,170
LIABILITIES AND FUND BALANCE		
Current Liabilities		
Accounts payable	\$	319,689
Due to other funds	-	
Total Liabilities		319,689
Fund Balance		
Restricted for capital projects		48,325,481
Total Fund Balance		48,325,481
TOTAL LIABILITIES AND FUND BALANCE	\$	48,645,170

Statement of Revenues, Expenditures, and Changes in Fund Balance For the Year Ended June 30, 2021

REVENUES	
Interest income	\$ 475,835
FMV adjustment	 201,939
TOTAL REVENUES	677,774
EXPENDITURES	
Other operating expenses:	
Noncapitalized improvements	95,374
Capital outlay:	
Land acquisition	250,714
Land improvements	862,024
Building improvements	2,150,854
Equipment	 108,559
TOTAL EXPENDITURES	 3,467,525
NET CHANGE IN FUND BALANCE	(2,789,751)
FUND BALANCE, BEGINNING OF YEAR	 51,115,232
FUND BALANCE, END OF YEAR	\$ 48,325,481

Notes to the Financial Statements For the Year Ended June 30, 2021

### A. Summary of Significant Accounting Policies

Del Mar Union School District Measure MM Building Fund (21-39), hereinafter referred to as the "Bond Fund", accounts for its financial transactions in accordance with the policies and procedures of the California Department of Education's *California School Accounting Manual*. The accounting policies of the District conform to accounting principles generally accepted in the United States of America (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants (AICPA).

### 1. Reporting Entity

The Bond Fund was formed to account for renovation of schools for Del Mar Union School District (District), through expenditures of general obligation bonds issued under Measure MM, authorized by registered voters on November 6, 2018.

The Bond Fund operates under a locally selected Citizens' Oversight Committee comprised of seven members formed in accordance with the Local School Construction Bonds Act of 2000, at Section 15264 *et seq.* of the Education Code, Proposition 39. The reporting entity consists only of the Bond Fund of the District. These financial statements are intended to present only the financial position and results of operations of the Bond Fund in conformity with accounting principles generally accepted in the United States of America, and accordingly do not present the financial position and results of operations of the District.

### 2. Basis of Accounting – Measurement Focus

**Bond Fund.** The bond fund is reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The Bond Fund considers all revenues reported in the fund to be available if the revenues are collected within sixty days after year-end. Revenues from local sources consist primarily of interest earned. Investment earnings are recorded as earned, since they are both measurable and available. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds from general long-term debt and acquisitions under capital leases are reported as other financing sources.

When the Bond Fund incurs an expenditure or expense for which both restricted and unrestricted resources may be used, it is the Bond Fund's policy to use restricted resources first, then unrestricted resources.

Notes to the Financial Statements, Continued June 30, 2021

#### 3. Encumbrances

Encumbrance accounting is used in the Bond Fund to reserve portions of applicable appropriations for which commitments have been made. Encumbrances are recorded for purchase orders, contracts, and other commitments when they are written. Encumbrances are liquidated when the commitments are paid or at year end, whichever is sooner.

### 4. Budgets and Budgetary Accounting

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the Bond Fund. By state law, the District's governing board must adopt a final budget no later than July 1<sup>st</sup>. A public hearing must be conducted to receive comments prior to adoption. The District's governing board has satisfied these requirements.

These budgets are revised by the District's governing board and district superintendent during the year to give consideration to unanticipated income and expenditures.

Formal budgetary integration was used as a management control device during the year for all budgeted funds. The District employs budget control by minor object and by individual appropriation accounts.

### 5. Revenues and Expenses

### a. Revenues – Exchange and Non-Exchange

On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or expected to be collected soon enough thereafter, to be used to pay liabilities of the current fiscal year. Generally, available is defined as collectible within 60 days. However, to achieve comparability of reporting among California districts and so as to not distort normal revenue patterns, with specific respect to reimbursement grants and corrections to State-aid apportionments, the California Department of Education has defined available for districts as collectible within one year. The following revenue sources are considered to be both measurable and available at fiscal year-end: State apportionments, property taxes, interest, certain grants, and other local sources.

Non-exchange transactions are transactions in which the District receives value without directly giving equal value in return, including property taxes, certain grants, entitlements, and donations. Revenue from property taxes is recognized in the fiscal year in which the taxes are received. Revenue from certain grants, entitlements, and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include time and purpose restrictions. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Notes to the Financial Statements, Continued June 30, 2021

### b. Expenditures

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable, and typically paid within 90 days. Principal and interest on long-term obligations, which has not matured, are recognized when paid in the bond fund as expenditures. Allocations of costs, such as depreciation and amortization, are not recognized in the Bond Fund.

# 6. <u>Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, Fund Balance and Net Position</u>

### a. Deposits and Investments

Cash balances held in banks and in revolving funds are insured to \$250,000 by the Federal Depository Insurance Corporation (FDIC). The Bond Fund does not have any cash held in banks or revolving fund. Highly liquid investments are considered to be cash equivalents if they have a maturity of three months or less when purchased.

In accordance with Education Code §41001, the Bond Fund maintains substantially all its cash in the San Diego County Treasury. The county pools these funds with those of other districts in the county and invests the cash. These pooled funds are carried at cost, which approximates market value. Interest earned is deposited quarterly into participating funds. Any investment losses are proportionately shared by all funds in the pool.

The county is authorized to deposit cash and invest excess funds by California Government Code §53648 et seq. The funds maintained by the county are either secured by federal depository insurance or are collateralized.

Information regarding the amount of dollars invested in derivatives with San Diego County Treasury was not available.

### b. <u>Interfund Activity</u>

Interfund activity results from loans, services provided, reimbursements or transfers between funds of the District. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures or expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers.

Notes to the Financial Statements, Continued June 30, 2021

### c. Fund Balances – Governmental Funds

Fund balances of the Bond Fund are classified as follows:

Nonspendable Fund Balance represents amounts that cannot be spent because they are either not in spendable form (such as inventory or prepaid items) or legally required to remain intact (such as revolving cash accounts or principal of a permanent fund).

Restricted Fund Balance represents amounts that are subject to externally imposed and legally enforceable constraints. Such constraints may be imposed by creditors, grantors, contributors, or laws or regulations, or may be imposed by law through constitutional provisions or enabling legislation.

Committed Fund Balance represents amounts that can only be used for a specific purpose because of a formal action by the District's governing board. Committed amounts cannot be used for any other purpose unless the governing board removes those constraints by taking the same type of formal action. Committed fund balance amounts may be used for other purposes with appropriate due process by the governing board. Commitments are typically done through adoption and amendment of the budget or resolution. Committed fund balance amounts differ from restricted balances in that the constraints on their use do not come from outside parties, constitutional provisions, or enabling legislation.

Assigned Fund Balance represents amounts which the District intends to use for a specific purpose, but that do not meet the criteria to be classified as restricted or committed. Intent may be stipulated by the governing board or by an official or body to which the governing board delegates the authority. Specific amounts that are not restricted or committed in a special revenue, capital projects, debt service, or permanent fund are assigned for purposes in accordance with the nature of their fund type or the fund's primary purpose. Assignments within the general fund convey that the intended use of those amounts is for a specific purpose that is narrower than the general purposes of the District itself.

*Unassigned Fund Balance* represents amounts which are unconstrained in that they may be spent for any purpose. Only the general fund reports a positive unassigned fund balance. Other governmental funds might report a negative balance in this classification because of overspending for specific purposes for which amounts had been restricted, committed or assigned.

When an expenditure is incurred for a purpose for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds.

Notes to the Financial Statements, Continued June 30, 2021

### 7. <u>Use of Estimates</u>

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

### 8. Fair Value Measurements

The Bond Fund categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles as defined by Governmental Accounting Standards Board (GASB) Statement No. 72. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. The hierarchy is detailed as follows:

Level 1 Inputs: Quoted prices (unadjusted) in active markets for identical assets or liabilities

that a government can access at the measurement date.

Level 2 Inputs: Inputs other than quoted prices included within Level 1 that are observable for

an asset or liability, either directly or indirectly.

Level 3 Inputs: Unobservable inputs to an asset or liability.

### 9. New Accounting Pronouncements

The District has adopted accounting policies compliant with new pronouncements issued by the Government Accounting Standards Board (GASB) that are effective for the fiscal year ended June 30, 2021. Those newly implemented pronouncements are as follows:

Description	Date Issued
GASB Statement 84, Fiduciary Activities	01/2017
GASB Statement 90, Majority Equity Interest – an amendment of GASB Statements 14 and 61	08/2018
GASB Statement 93, Replacement of Interbank Offered Rates	03/2020
GASB Implementation Guide No. 2019-1, Implementation Guidance Update – 2019	04/2019
GASB Implementation Guide No. 2019-2, Fiduciary Activities	06/2019

Implementation of these standards did not result in any changes to financial accounting or reporting for the Measure MM Building Fund.

Notes to the Financial Statements, Continued June 30, 2021

### B. Compliance and Accountability

### 1. Finance Related Legal and Contractual Provisions

In accordance with GASB Statement No. 38, "Certain Financial Statement Note Disclosures", violations of finance-related legal and contractual provisions, if any are reported below, along with actions taken to address such violations:

ViolationAction TakenNone ReportedNot Applicable

### 2. Deficit Fund Balance or Fund Net Position of Individual Funds

The following funds are funds having deficit fund balances or fund net position at year end, if any, along with remarks which address such deficits:

	Deficit	
Fund Name	Amount	Remarks
None	Not Applicable	Not Applicable

### C. Fair Value Measurements

The Bond Fund's investments at June 30, 2021, categorized within the fair value hierarchy established by generally accepted accounting principles, were as follows:

	Fair Value Measurement Using										
			Significant								
			Quoted Prices in			Quoted Prices in			Other	Sig	nificant
			Active Markets		Active Markets Observable		Unobservable				
			for Identical		Inputs		I	nputs			
		Amount	Assets	(Level 1)		(Level 2)	(L	evel 3)			
External investment pools measured at fair value											
San Diego County Treasury	\$	48,561,237	\$		\$	48,561,237	\$				
Total investments by fair value level	\$	48,561,237	\$	-	\$	48,561,237	\$	-			

The Bond Fund is considered to be an involuntary participant in an external investment pool as the Bond Fund is required to deposit all receipts and collections of monies with their County Treasurer (Education Code §41001). The fair value of the Bond Fund's investments in the pool is reported in the accounting financial statements as amounts based upon the District's pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of the portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

The San Diego County Treasury is not registered with the Securities and Exchange Commission (SEC) as an investment company; however, the County Treasury acts in accordance with investment policies monitored by a Treasury Oversight Committee consisting of members appointed by participants in the investment pool and up to five members of the public having expertise, or an academic background in, public finance. In addition, the County Treasury is audited annually by an independent auditor.

Notes to the Financial Statements, Continued June 30, 2021

#### D. Cash and Investments

### 1. Cash in County Treasury

In accordance with Education Code §41001, the Bond Fund maintains substantially all of its cash in the San Diego County Treasury as part of the common investment pool (\$48,359,298 as of June 30, 2021). The fair value of the Bond Fund's portion of this pool as of that date, as provided by the pool sponsor, was \$48,561,237. Assumptions made in determining the fair value of the pooled investment portfolios are available from the County Treasurer.

### 2. Investments Authorized by the California Government Code and the District's Investment Policy

The table below identifies the investment types that are authorized for the Bond Fund by the California Government Code (or the Bond Fund's investment policy, where more restrictive). The table also identifies certain provisions of the California Government Code (or the Bond Fund's investment policy where more restrictive) that address interest rate risk, credit risk, and concentration of credit risk. This table does not address investments of debt proceeds held by bond trustee that are governed by the provisions of debt agreements of the Bond Fund, rather than the general provisions of the California Government Code or the District's investment policy.

	Maximum	Maximum	Maximum
	Remaining	Percentage of	Investment in
Authorized Investment Type	Maturity	Portfolio	One Issuer
Local Agency Bonds, Notes, Warrants	5 Years	None	None
Registered State Bonds, Notes, Warrants	5 Years	None	None
U.S. Treasury Obligations	5 Years	None	None
U.S. Agency Securities	5 Years	None	None
Banker's Acceptance	180 Days	40%	30%
Commercial Paper	270 Days	25%	10%
Negotiable Certificates of Deposit	5 Years	30%	None
Repurchase Agreements	1 Year	None	None
Reverse Repurchase Agreements	92 Days	20% of Base	None
Medium-Term Corporate notes	5 Years	30%	None
Mutual Funds	N/A	20%	10%
Money Market Mutual Funds	N/A	20%	10%
Mortgage Pass-Through Securities	5 Years	20%	None
County Pooled Investment Funds	N/A	None	None
Local Agency Investment Fund	N/A	None	None
Joint Powers Authority Pools	N/A	None	None

Notes to the Financial Statements, Continued June 30, 2021

### 3. Analysis of Specific Deposit and Investment Risks

GASB Statement No. 40 requires a determination as to whether the Bond Fund was exposed to the following specific investment risks at year end and if so, the reporting of certain related disclosures:

### a. Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The county treasury is restricted by Government Code §53635 pursuant to §53601 to invest only in time deposits, U.S. government securities, state registered warrants, notes or bonds, State Treasurer's investment pool, bankers' acceptances, commercial paper, negotiable certificates of deposit, and repurchase or reverse repurchase agreements. The ratings of securities by nationally recognized rating agencies are designed to give an indication of risk.

At June 30, 2021, credit risk for the Bond Fund's investments was as follows:

Investment Type	Rating	Rating Agency	Amount
County Treasurer's Investment Pool	Unrated	Not Applicable	\$ 48,561,237

### b. Custodial Credit Risk

Deposits are exposed to custodial credit risk if they are not covered by depository insurance and the deposits are uncollateralized, collateralized with securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agent but not in the Bond Fund's name. The California Government Code and the Bond Fund's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits, other than the following provision for deposits: The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits.

Investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered in the name of the government, and are held by either the counterparty or the counterparty's trust department or agent but not in the Bond Fund's name.

At June 30, 2021, the Bond Fund was not exposed to custodial credit risk.

Notes to the Financial Statements, Continued June 30, 2021

### c. Concentration of Credit Risk

This risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The investment policy of the Bond Fund contains no limitations on the amount that can be invested in any one issuer beyond the amount stipulated by the California Government Code. Investments in any one issuer that represent five percent or more of the total investments are either an external investment pool and are therefore exempt. As such, the Bond Fund was not exposed to concentration of credit risk.

### d. Interest Rate Risk

This is the risk that changes in interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The Bond Fund maintains pooled investments with the San Diego County Treasury with a fair value of \$48,561,237. The average weighted maturity for this pool was 613 days at June 30, 2021.

### e. Foreign Currency Risk

This is the risk that exchange rates will adversely affect the fair value of an investment. At year end, the Bond Fund was not exposed to foreign currency risk.

### 4. <u>Investment Accounting Policy</u>

The Bond Fund is required by GASB Statement No. 31 to disclose its policy for determining which investments, if any, are reported at amortized cost. The Bond Fund's general policy is to report money market investments and short-term participating interest-earning investment contracts at amortized cost and to report nonparticipating interest-earning investment contracts using a cost-based measure. However, if the fair value of an investment is significantly affected by the impairment of the credit standing of the issuer or by other factors, it is reported at fair value. All other investments are reported at fair value unless a legal contract exists which guarantees a higher value. The term "short-term" refers to investments which have a remaining term of one year or less at time of purchase. The term "nonparticipating" means that the investment's value does not vary with market interest rate changes. Nonnegotiable certificates of deposit are examples of nonparticipating interest-earning investment contracts.

The Bond Fund's investments in external investment pools are reported at an amount determined by the fair value per share of the pool's underlying portfolio, unless the pool is a 2a7-like, in which case they are reported at share value. A 2a7-like pool is one which is not registered with the Securities and Exchange Commission (SEC) as an investment company, but nevertheless has a policy that it will, and does, operate in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940.

Notes to the Financial Statements, Continued June 30, 2021

### E. Accounts Receivable

There are no significant receivables which are not scheduled for collection within one year of year end. Accounts receivable balances as of June 30, 2021 consisted of:

	A	Accounts Receivable	
	Re		
Interest receivable	\$	83,933	
		_	
Total Accounts Receivable		83,933	

### F. Accounts Payable

Accounts payable balances as of June 30, 2021 consisted of:

	Account Payable	
Vendor payables	\$	319,689
Total Accounts Payable	\$	319,689

### G. Short Term Debt Activity

The Bond Fund accounts for short-term debts for maintenance purposes through the General Fund. The proceeds from loans are shown in the financial statements as other financing sources. The Bond Fund did not issue any short-term debt during the fiscal year ended June 30, 2021.

Notes to the Financial Statements, Continued June 30, 2021

### H. General Obligation Bonds

On October 16, 2019, the District issued 2018 Election, Series A general obligation bonds to finance the repair, upgrading, acquisition, construction and equipping of certain District property and facilities and to pay the costs of issuing the bonds. The Bonds were issued pursuant to a duly called election of the registered voters of the District held on November 6, 2018, at which the requisite 55% or more of the persons voting on the proposition voted to authorize the issuance and sale of \$186,000,000 principal amount of general obligation bonds of the District. The Bonds bear interest ranging from 1.50% to 4.00% payable semi-annually with maturities on August 1<sup>st</sup> annually through August 1, 2044.

General obligation bonds at June 30, 2021 consisted of the following:

				Amount of	
	Date of Issue	Interest Rate	Maturity Date	Original Issue	
2018 Election, Series A	10/16/2019	1.50 - 4.00%	8/1/2044	\$ 55,285,000	
					Amounts Due
	Beginning			Ending	Within
	Balance	Increases	Decreases	Balance	One Year
2018 Election, Series A					
Principal Balance	\$ 55,285,000	\$ -	\$ 5,225,000	\$ 50,060,000	\$ 5,425,000
Premium	3,930,330		371,457	3,558,873	385,675
Total General Obligation Bonds	\$ 59,215,330	\$ -	\$ 5,596,457	\$ 53,618,873	\$ 5,810,675

The annual requirements to amortize the bonds outstanding at June 30, 2021 are as follows:

Year Ended			
June 30,	Principal	Interest	Total
2022	\$ 5,425,000	\$ 1,553,919	\$ 6,978,919
2023	960,000	1,426,219	2,386,219
2024	460,000	1,403,569	1,863,569
2025	540,000	1,389,319	1,929,319
2026	640,000	1,365,719	2,005,719
2027-2031	4,945,000	6,320,494	11,265,494
2032-2036	8,680,000	4,977,194	13,657,194
2037-2041	13,505,000	3,143,609	16,648,609
2042-2045	14,905,000	929,650	15,834,650
Total	\$ 50,060,000	\$ 22,509,691	\$ 72,569,691

Notes to the Financial Statements, Continued June 30, 2021

#### Premium/Discount

Bond premium arises when the market rate of interest is higher than the stated interest rate on the bond. Bond discount arises when the market rate of interest is lower than the stated interest rate on the bond. Generally Accepted Accounting Principles (GAAP) require that the premium increase the face value of the bond and the discount decrease the face value of the bond. The premium and discount are then amortized over the life of the bond using the economic interest method.

Effective interest on general obligation bonds issued at a premium/discount are as follows:

	2018	
	Series A	
Total Interest Payments on Bonds	\$	24,822,440
Less Bond Premium		(3,930,330)
Net Interest Payments		20,892,110
Par Amount of Bonds		55,285,000
Periods		25
Effective Interest Rate		1.51%

Notes to the Financial Statements, Continued June 30, 2021

### I. Commitments and Contingencies

### 1. Litigation

The District is involved in a litigation arising from the normal course of business. In the opinion of management and legal counsel, the disposition of all litigation pending is not expected to have a material adverse effect on the overall financial position of the Bond Fund as of June 30, 2021.

### 2. Construction Commitments

As of June 30, 2021, the Bond Fund had the following construction commitments:

2020-2021 Capital Project Commitments						
Project Name	Contractor Name	Type of Service	Commitment Amount	Expenditures through June 30, 2021	Remaining Commitment as of June 30, 2021	Measure MM (Y/N)
Pacific Sky School	Alpers Engineering Group	Commissioning Services	\$ 43,850.00	\$ 5,377.50	\$ 38,472.50	Υ
Pacific Sky School	Blackhawk Environmental	Environmental Monitoring	\$ 11,200.00	\$ 5,326.25	\$ 5,873.75	Υ
Pacific Sky School	Blue Coast Consulting	DSA Project Inspection	\$ 615,592.00	\$ 38,940.00	\$ 576,652.00	Υ
Pacific Sky School	Erickson-Hall Construction	General Contractor	\$ 24,691,566.00	\$ -	\$ 24,691,566.00	Υ
Pacific Sky School	Ninyo & Moore	Geotechnical Services	\$ 367,515.50	\$ -	\$ 367,515.50	Υ
Pacific Sky School	OBR Architecture	Architectural Services	\$ 2,578,792.00	\$ 1,985,007.89	\$ 593,784.11	Υ
Pacific Sky School	Placeworks	Environmental Consultant	\$ 74,365.00	\$ 73,045.24	\$ 1,319.76	Υ
Del Mar Heights School Rebuild	Air America Testing	Architectural Services	\$ 2,287,500.00	\$ 1,499,131.98	\$ 788,368.02	Υ
Del Mar Heights School Rebuild	Baker Nowicki Design Studio	Architectural Services	\$ 2,792,408.00	\$ 2,091,756.18	\$ 700,651.82	Υ
Del Mar Heights School Rebuild	Balfour Beatty Construction	General Contractor	\$ 7,797,624.23	\$ 281,955.61	\$ 7,515,668.62	Υ
Del Mar Heights School Rebuild	Cogstone Resource Management	Archaelogical Monitoring	\$ 12,850.00	\$ 6,331.35	\$ 6,518.65	Υ
Del Mar Heights School Rebuild	Consulting & Inspection Services, LLC	DSA Project Inspection	\$ 442,090.00	\$ 3,264.00	\$ 438,826.00	Υ
Del Mar Heights School Rebuild	Elite Modular Leasing and Sales	Interim Housing	\$ 198,468.00	\$ 158,466.50	\$ 40,001.50	Υ
Del Mar Heights School Rebuild	Engineering Economics	Commissioning Services	\$ 35,675.00	\$ 3,630.93	\$ 32,044.07	Υ
Del Mar Heights School Rebuild	Foxlin	Coastal and CEQA Consultant	\$ 6,000.00	\$ 3,332.50	\$ 2,667.50	Υ
Del Mar Heights School Rebuild	Loveless Linton	Archaelogical and Palentological Services	\$ 47,030.00	\$ -	\$ 47,030.00	Υ
Del Mar Heights School Rebuild	Nova Services, Inc.	Construction Testing	\$ 317,235.00	\$ -	\$ 317,235.00	Υ
Del Mar Hills Academy Modernization	Lionakis	Architectural Services	\$ 1,514,450.00	\$ 33,966.00	\$ 1,480,484.00	Υ
Sage Canyon School Window Coverings	Diversified Window Coverings, Inc	Equipment and Install	\$ 116,897.00	\$ -	\$ 116,897.00	Υ
Sycamore Ridge School Playground Replacement	Dave Bang Associates	Equipment	\$ 465,220.27	\$ -	\$ 465,220.27	Υ
Sycamore Ridge School Playground Replacement	Zasueta Contracting	General Contractor	\$ 131,623.00	\$ -	\$ 131,623.00	Υ
	Total C	onstruction Commitments	\$ 44,547,951.00	\$ 6,189,531.93	\$ 38,358,419.07	

Notes to the Financial Statements, Continued June 30, 2021

### J. Upcoming Accounting Guidance

The Governmental Accounting Standards Board (GASB) issues pronouncements and additional guidance for governmental agencies to establish consistent accounting across all governments in the United States. The following table represents items that have been issued by GASB that will become effective in future periods:

Description	Date Issued	Fiscal Year Effective
GASB Statement 87, Leases	06/2017	2021-22
GASB Statement 89, Accounting for Interest Cost Incurred before the End of a Construction Period	06/2018	2021-22
GASB Statement 91, Conduit Debt Obligations	05/2019	2022-23
GASB Statement 92, Omnibus 2020	01/2020	2021-22
GASB Statement 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements	03/2020	2022-23
GASB Statement 96, Subscription-Based Information Technology Arrangements	05/2020	2022-23
GASB Statement 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans – an amendment of GASB Statements 14, 84 and supersession of GASB Statement 32	06/2020	2021-22
GASB Statement 98, The Annual Comprehensive Financial Report	10/2021	2021-22
GASB Implementation Guide No. 2019-3, Leases	08/2019	2021-22
GASB Implementation Guide No. 2020-1, Implementation Guidance Update – 2020	04/2020	2021-22
GASB Implementation Guide No. 2021-1, Implementation Guidance Update – 2021	05/2021	2021-22 Thru 2023-24

The effects of the upcoming guidance and pronouncements on the District's financial statements has not yet been determined.



General Obligation Bonds Project List Year Ended June 30, 2021

Bond proceeds are required to be expended to modernize, replace, renovate, construct, acquire, equip, furnish and otherwise improve the facilities of the Del Mar Union School District.

### **Master Plan Facilities Projects and Objectives**

The following are master plan facilities projects and objectives to be implemented throughout the District that may be funded by this bond measure:

- Install and upgrade security and safety systems to meet the needs for student safety and campus security.
- Redesign and reconstruct Del Mar Heights School
- Modernize and upgrade District school facilities at Ashley Falls School, Carmel Del Mar School, Del Mar Hills Academy, Ocean Air School, Sage Canyon School, Sycamore Ridge School, and Torrey Hills School.
- Design and construct a new elementary school in East Pacific Highlands Ranch.
- Renovate, upgrade, replace, install, and provide repairs of school site infrastructure (plumbing, electrical, HVAC, communications, and security networks).
- Ensure safety and structural integrity of buildings for student and employee safety by making seismic and safety upgrades and retrofits.
- Remove and/or replace portable classrooms with permanent classrooms.
- Install infrastructure and supporting wiring in order to support broadband access for high-speed data and communications.
- Relocate technology offices and Main Distribution Frame (MDF).
- Upgrade and modernize District schools to provide for compliance with Americans with Disabilities Act (ADA).
- Improve energy efficiency to reduce costs and reduce energy consumption (producing reductions in environmental impacts), through the use/installation of energy-efficient facilities including the construction/installation of solar energy facilities.
- Upgrade landscape and irrigation, using recycled water where available.
- Provide facilities for Storm Water Management.
- Provide facilities for Child Nutrition Services and centralized District kitchen.
- Replace, update and improve access and parking facilities wit the goal of reducing traffic congestion in the vicinity of District schools.

General Obligation Bonds Project List, Continued Year Ended June 30, 2021

### Ashley Falls School - Renovation, Modernization and Repair

- Modernize, upgrade, renovate, rehabilitate, reconfigure, construct, expand, and equip classrooms, classroom buildings, STEAM+, restrooms, common areas, and school support facilities, including library and multipurpose room/auditorium.
- Security/Safety Update and install security systems, access control, surveillance systems, exterior lighting, office reconfiguration, fencing, and fire alarm systems.
- Repair or replace deteriorated roofing and HVAC system.
- Provide new outdoor student dining areas with shade structures.
- Replace play structures to include equipment and increased shade.
- Remove and or replace portable classrooms with permanent classrooms.
- Install technology infrastructure and supporting wiring in order to support broadband access for high-speed data and communications.
- Repair or upgrade play structures and fields for improved student safety.
- Update interior lighting and lighting controls to improve energy efficiency.
- Improve landscape, drought tolerant materials, irrigation controls, and recycled water (where and as available).
- Provide and install solar energy and/or storage facilities.
- Provide and install lunch service area and student dining areas.
- Upgrade Main Distribution Frame.
- Construct and install ADA path of travel and accessibility upgrades.

### Carmel Del Mar School - Renovation, Modernization and Repair

- Modernize, upgrade, renovate, rehabilitate, reconfigure, construct, expand, and equip classrooms, classroom buildings, STEAM+, restrooms, common areas, and school support facilities, including library and multipurpose room/auditorium.
- Security/Safety Update and install security systems, access control, surveillance systems, exterior lighting, office reconfiguration, fencing, and fire alarm systems.
- Repair or replace deteriorated roofing and HVAC systems.
- Expand and update the Multi-Use Room for large group instruction.
- Replace deteriorated sewer lines.
- Install pedestrian ramp from Carmel Park Drive to school site.
- Remove and or replace portable classrooms with permanent classrooms.
- Install technology infrastructure and supporting wiring in order to support broadband access for high-speed data and communications.
- Repair or upgrade play structures/fields for improved student safety.
- Install or replace shade structures.
- Update interior lighting and lighting controls to improve energy efficiency.
- Improve landscape, drought tolerant materials, irrigation controls, and recycled water (where and as available).
- Provide and install solar energy and or storage facilities.
- Provide and install lunch service area and student dining areas.
- Construct and install ADA path of travel and accessibility upgrades.

General Obligation Bonds Project List, Continued Year Ended June 30, 2021

# Del Mar Heights School - Renovation, Modernization and Repair

- Redesign and reconstruct the campus. This includes construction and/or reconstruction of classrooms, support buildings, campus administration facilities, and other buildings necessary for non-instructional purposes.
- Security/Safety Update/install security systems, access control, surveillance systems, exterior lighting, office reconfiguration, fencing, and fire alarm systems.
- Reconfigure and reconstruct drop off/pick-up areas and parking for improved traffic flow and student safety.
- Design, construct and install supporting facilities and infrastructure, including, but not limited to, roadways, electrical systems, plumbing, HVAC, parking, hardscape, interior and exterior lighting, and lighting controls.
- Make necessary site improvements including grading, infrastructure, and roadway access.
- Install solar energy and/or storage facilities.
- Install/replace shade structures.
- Repair or upgrade play structures/fields for improved student safety.
- Interior lighting and lighting controls.
- Improve landscape, drought tolerant materials, irrigation controls, and recycled water (where and as available).
- Provide and install lunch service area.
- Provide and install covered student dining area.

# Del Mar Hills Academy - Renovation, Modernization and Repair

- Modernize, upgrade, renovate, rehabilitate, reconfigure, construct, expand, and equip classrooms, classroom buildings, STEAM+, restrooms, common areas, and school support facilities, including library and multipurpose room/auditorium.
- Security/Safety Update and install security systems, access control, surveillance systems, exterior lighting, office reconfiguration, fencing, and fire alarm systems.
- Increase natural light in all learning spaces and common areas.
- Improve campus layout and classroom configuration.
- Add restrooms in proximity to Kindergarten classrooms.
- Increase parking and improve ingress/egress.
- Improve drop-off/pick-up area and parking for improved traffic flow and student safety.
- Repair or replace deteriorated roofing and HVAC systems.
- Remove and or replace portable classrooms with permanent classrooms.
- Install technology infrastructure and supporting wiring in order to support broadband access for high-speed data and communications.
- Repair or upgrade play structures/fields for improved student safety.
- Install/replace shade structures.
- Update interior lighting and lighting controls to improve energy efficiency.
- Improve landscape, drought tolerant materials, irrigation controls, and recycled water (where and as available).
- Provide/install solar energy and/or storage facilities.
- Construct facilities for Child Nutrition Services and centralized District kitchen.

General Obligation Bonds Project List, Continued Year Ended June 30, 2021

- Provide/install lunch service area and student dining areas.
- Construct/install ADA path of travel and accessibility upgrades.

### Ocean Air School - Renovation, Modernization and Repair

- Modernize, upgrade, renovate, rehabilitate, reconfigure, construct, expand, and equip classrooms, classroom buildings, STEAM+, restrooms, common areas, and school support facilities, including library and multipurpose room/auditorium.
- Security/Safety Update and install security systems, access control, surveillance systems, exterior lighting, office reconfiguration, fencing, and fire alarm systems.
- Modify ingress and egress for student drop off and pick up to improve pedestrian safety.
- Repair or replace deteriorated roofing, HVAC systems, and carpeting.
- Install or replace shade structures to include outdoor student dining areas.
- Install technology infrastructure and supporting wiring in order to support broadband access for high-speed data and communications.
- Repair or upgrade play structures/fields for improved student safety.
- Update interior lighting and lighting controls to improve energy efficiency.
- Improve landscape, drought tolerant materials, irrigation controls, and recycled water (where and as available).
- Provide/install solar energy and/or storage facilities.
- Provide/install lunch service area and student dining areas.
- Construct/install ADA path of travel and accessibility upgrades.

#### Sage Canvon School – Renovation, Modernization and Repair

- Modernize, upgrade, renovate, rehabilitate, reconfigure, construct, expand, and equip classrooms, classroom buildings, STEAM+, restrooms, common areas, and school support facilities, including library and multipurpose room/auditorium.
- Security/Safety Update and install security systems, access control, surveillance systems, exterior lighting, office reconfiguration, fencing, and fire alarm systems.
- Repair or replace deteriorated roofing and HVAC systems.
- Install or replace shade structures to include outdoor student dining areas.
- Remove and or replace portable classrooms with permanent classrooms.
- Install technology infrastructure and supporting wiring in order to support broadband access for high-speed data and communications.
- Repair or upgrade play structures/fields for improved student safety.
- Update interior lighting and lighting controls to improve energy efficiency.
- Improve landscape, drought tolerant materials, irrigation controls, and recycled water (where and as available).
- Provide/install solar energy and/or storage facilities.
- Provide/install lunch service area and student dining areas.
- Construct/install ADA path of travel and accessibility upgrades.

General Obligation Bonds Project List, Continued Year Ended June 30, 2021

# Sycamore Ridge School – Renovation, Modernization and Repair

- Modernize, upgrade, renovate, rehabilitate, reconfigure, construct, expand, and equip classrooms, classroom buildings, STEAM+, restrooms, common areas, and school support facilities, including library and multipurpose room/auditorium.
- Security/Safety Update and install security systems, access control, surveillance systems, exterior lighting, office reconfiguration, fencing, and fire alarm systems.
- Repair or replace deteriorated roofing and HVAC systems.
- Expand and update the Multi-Use Room for large group instruction.
- Install technology infrastructure and supporting wiring in order to support broadband access for high-speed data and communications.
- Repair or upgrade play structures/fields for improved student safety.
- Install/replace shade structures.
- Update interior lighting and lighting controls to improve energy efficiency.
- Improve landscape, drought tolerant materials, irrigation controls, and recycled water (where and as available).
- Provide/install solar energy and/or storage facilities.
- Provide/install lunch service area and student dining areas.
- Construct/install ADA path of travel and accessibility upgrades.

# Torrey Hills School - Renovation, Modernization and Repair

- Modernize, upgrade, renovate, rehabilitate, reconfigure, construct, expand, and equip classrooms, classroom buildings, STEAM+, restrooms, common areas, and school support facilities, including library and multipurpose room/auditorium.
- Security/Safety Update and install security systems, access control, surveillance systems, exterior lighting, office reconfiguration, fencing, and fire alarm systems.
- Improve Science Lab.
- Improve layout and configuration for Technology Lab and Library.
- Repair or replace deteriorated roofing and HVAC systems.
- Remove or replace portable classrooms with permanent classrooms.
- Install technology infrastructure and supporting wiring in order to support broadband access for high-speed data and communications.
- Repair or upgrade play structures/fields for improved student safety.
- Install/replace shade structures.
- Update interior lighting and lighting controls to improve energy efficiency.
- Improve landscape, drought tolerant materials, irrigation controls, and recycled water (where and as available).
- Provide/install solar energy and/or storage facilities.
- Provide/install lunch service area and student dining areas.
- Construct/install ADA path of travel and accessibility upgrades.

General Obligation Bonds Project List, Continued Year Ended June 30, 2021

# New Elementary School in East Pacific Highlands Ranch

- Purchase land, design, and construct a comprehensive elementary school campus. This includes classrooms, support buildings, campus administration facilities, and other buildings necessary for non-instructional purposes.
- Security/Safety Update and install security systems, access control, surveillance systems, exterior lighting, office reconfiguration, fencing, and fire alarm systems.
- Make necessary site improvements including site preparation, grading, supporting infrastructure, roads, and roadway access.
- Design and construct fields, landscaping, parking, and drop off/pick-up.
- Design construct and install supporting facilities and infrastructure, including, but not limited to, roadways, electrical systems, plumbing, HVAC, parking, hardscape, interior and exterior lighting, and lighting controls.
- Provide/install solar energy and/or storage facilities.
- Provide/install playground facilities and equipment.
- Provide/install landscaping, including, but not limited to, drought tolerant materials, irrigation controls and use of recycled water (where and as available).
- Provide/install lunch service area and student dining areas.
- Construct facilities for Child Nutrition Services and centralized District kitchen.
- Relocate technology offices and/or Main Distribution Frame.

# All District School Sites Where Renovation, Major Repairs, and/or New Construction To Be Undertaken

- Remove and mitigate hazardous materials (e.g. asbestos, lead, PCB, mold, mildew, etc.) where necessary.
- Improve contingencies as required to comply with existing building codes and state/federal requirements, including access requirements of the ADA.
- Provide adequate furniture and equipment for all classrooms, and spaces to be newly constructed or reconstructed.
- Acquisition of any of the facilities on this School Facilities Project List through temporary lease or leasepurchase arrangements or execute purchase option under lease for any of these authorized facilities.
- Necessary site preparation/restoration in connection with renovation or remodeling, including ingress and
  egress, removing, replacing, or installing irrigation, utility lines, trees and landscaping, relocating fire access
  roads, and acquiring any necessary easements, licenses, or rights of ways to property.
- If the Governing Board of Trustees determines that replacement is more economical than rehabilitation, improvement, or renovation of existing classrooms/school facilities, in those particular cases replacement/new construction will be explored or pursued.
- Provide temporary (interim) classrooms and other school facilities as needed to accommodate students and school functions displaced during construction, including, but not limited to relocation costs.
- The costs to demolish/remove facilities when no longer needed and the costs to restore site and utility systems after removal.
- Modernization upgrade or replacement of structures includes permanent, portable, or modular structures.

Whenever specific items are included in the list above, they are presented to provide an example and are not intende3d to limit the generality of the broader description of authorized projects.

General Obligation Bonds Project Timelines Year Ended June 30, 2021

#### **Project**

#### **Timeline and Key Events**

#### **Del Mar Heights School Rebuild**

#### 2019

April/May - Initial community engagement and design meetings (5) June - October - Student relocation meetings (9) September - Design updates to the community (2)

#### 2020

February 20 - Notice of intent to adopt a mitigated negative declaration

May 12 - Board approved CEQA documents

June - Close Del Mar Heights School in preparation of demolition and rebuild

June 9 - Formal submission of Coastal Development Permit Application

June 12 - Save the Fields files lawsuit against DMUSD

December 22 - Hearing on Save the Fields lawsuit against DMUSD

#### 2021

February 8 - DMUSD received Court's Judgment and Writ

The project has continued to face delays as a result of litigation brought by the law firm Procopio on behalf of Save the Field (STF). The District received a final Writ of Mandate from the court on February 8, 2021 in which the court found in favor of the District on 10 of 13 items brought up during the lawsuit. The remaining 3 items were subsequently addressed by the District. One item was removed from the project through a board action, while the other two items were studied further by the District. The District developed a Focused Environmental Impact Report that was approved by the Board of Trustees on June 30, 2021 and a Final Return to the Writ was submitted by the District on July 7, 2021. The Court issued an order declaring that the District had complied with CEQA on July 19, 2021. STF appealed the decision on August 6, 2021 and amended their appeal on September 15, 2021. On November 5, 2021, STF filed a motion to vacate the decision by the court, but this motion was denied on January 7, 2022. The appeal to the decision is ongoing.

Due to the delays incurred as a result of the litigation, the District was forced to pause it's efforts to obtain the Coastal Development Permit and associated permits (CDP) necessary to begin construction in February 2021. After the Court's order declaring that the District had complied with CEQA, the District re-submitted it's application for the CDP in August 2021. The City of San Diego Planning Commission unanimously approved the permits on October 21, 2021, but STF appealed that approval to the San Diego City Council. On January 11, 2022, City Council unanimously approved the permits, and the District is in the process of acquiring the permits so that construction timelines can be updated and construction can commence. Once construction begins, it is anticipated to take 14 months to complete.

# **Pending**

Coastal Development Permit Start of Construction

# **Expected Completion (Subject to Change)**

To Be Determined

General Obligation Bonds Project Timelines, Continued Year Ended June 30, 2021

Project	Timeline and Key Events
Pacific Sky School	2019
	April - October - School Designed
	October 30 - Final Site Plan approved
	2021
	June - Formal Groundbreaking
	Expected Completion (Subject to Change) January 2023
Del Mar Hills Academy Modernization	2021
Service remarkable violetimation	Community planning sessions held June, September, and October
	Pending
	Start of Construction
	Expected Completion (Subject to Change)
	To Be Determined

General Obligation Bonds Project Change Orders Year Ended June 30, 2021

During the fiscal year ended June 30, 2021, there were no construction change orders made in contracts associated with general obligation bond projects.





Brian K. Hadley, CPA Aubrey W. Mann, CPA Kevin A. Sproul, CPA

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* 

To the Citizens' Oversight Committee Del Mar Union School District Measure MM Building Fund (21-39) San Diego, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Del Mar Union School District Measure MM Building Fund (Bond Fund), which comprise the Balance Sheet and Statement of Revenues, Expenditures, and Changes in Fund Balance as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise Del Mar Union School District Measure MM Building Fund's basic financial statements, and have issued our report thereon dated January 20, 2022.

# **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Del Mar Union School District Measure MM Building Fund's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Del Mar Union School District Measure MM Building Fund's internal control. Accordingly, we do not express an opinion on the effectiveness of Del Mar Union School District Measure MM Building Fund's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been detected.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Del Mar Union School District Measure MM Building Fund's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Bond Fund's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Bond Fund's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

El Cajon, California January 20, 2022

Wilkinson Hadley King & Co Let

Brian K. Hadley, CPA Aubrey W. Mann, CPA Kevin A. Sproul, CPA

# Independent Auditor's Report on Performance

To the Citizens' Oversight Committee Del Mar Union School District Measure MM Building Fund (21-39) San Diego, California

We were engaged to conduct a performance audit of the Del Mar Union School District Measure MM Building Fund (21-39), herein after referred to as the Bond Fund, for the year ended June 30, 2021.

#### Management's Responsibility for Performance Compliance

Our audit was limited to the objectives listed with the report which includes the District's compliance with the performance requirements as referred to in Proposition 39 and outlined in Article XIIIA, Section 1(b)(3)(C) of the California Constitution. Management is responsible for the District's compliance with those requirements.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on performance based on our audit. We conducted this performance audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to performance audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the *Appendix A of the 2020-21 Guide for Annual Audits of K-12 Local Education Agencies*. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our conclusions based on our audit objectives.

In planning and performing our performance audit, we obtained an understanding of the District's internal controls over the Bond Fund and related construction projects in order to determine if the internal controls were adequate to help ensure the District's compliance with the requirements of Proposition 39, but not for the purpose of expressing an opinion on the effectiveness of the Bond Fund's internal control. Accordingly, we do not express an opinion on the effectiveness of the Bond Fund's internal control.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a reasonable basis for our findings and conclusions based upon the audit objectives.

# Objectives, Scope, & Methodology of the Audit

In connection with our performance audit, we performed an audit for compliance as required in the performance requirements set forth in Measure MM as approved by registered voters for the fiscal year ended June 30, 2021. The objective of the audit of compliance applicable to the Bond Fund is to determine with reasonable assurance that:

- The proceeds from the sale of Measure MM General Obligation Bonds were only used for the purposes set forth in the ballot measure and not for any other purpose, such as teacher and administrative salaries.
- The Governing Board of the Del Mar Union School District (District), in establishing approved projects set forth in the ballot measure to modernize, replace, renovate, construct, acquire, equip, furnish and otherwise improve facilities of the District as noted in the bond project list.

In performing our audit of compliance, we performed procedures including but not limited to those listed as follows:

#### **Internal Control Evaluation**

#### Procedure Performed

Inquiries were made of management regarding internal controls to:

- Prevent fraud, waste, or abuse regarding project resources
- Prevent material misstatement in the project funds
- Ensure all expenditures are properly allocated
- Ensure adequate separation of duties exists in the accounting of project funds. All purchase requisitions are reviewed for proper supporting documentation. The Facilities Director or appropriate District employee submits back up information to the business office to initiate a purchase requisition. The Facilities Director, Assistant Superintendent of Business Services, and Finance Director verifies that the requested purchase is an allowable project cost in accordance with the grant agreement.

#### Results of Procedure Performed

The results of our audit determined the internal control procedures as designed are sufficient to meet the financial and compliance objectives required by generally accepted accounting principles and applicable laws and regulations.

#### Procedure Performed

Tests of controls were performed based on identified controls from procedures above, utilizing samples of expenditures with a sample size sufficient for a high level of assurance, to determine if internal controls as designed are properly implemented and in place over the Bond Fund expenditures.

#### Results of Procedure Performed

The results of our audit determined that the internal controls as designed were properly implemented during the 2020-21 fiscal year.

### **Tests of Expenditures**

### Procedures Performed

We tested expenditures to determine whether Measure MM proceeds were spent solely on voter and Board approved school facilities projects as set forth in the bond Projects List and language of the Measure MM ballot measure language. Our testing was performed using a sample size sufficient to meet a high level of assurance.

#### Results of Procedures Performed

Expenditures tested were found to be in compliance with the terms of the Measure MM ballot measure as well as applicable state laws and regulations.

#### **Tests of Contracts and Bid Procedures**

#### Procedures Performed

We tested expenditures under Measure MM to determine if the expenditure was part of a valid contract, that the contract was properly approved by the District's Governing Board, and that the contract was established in compliance with Public Contract Code provisions, including bid procedures. Our testing was performed using a sample size sufficient to meet a high level of assurance.

#### Results of Procedures Performed

Expenditures tested were found to have valid contracts which were issued through proper approval of the District's Governing Board in compliance with Public Contract Code, including bid procedures.

#### **Facilities Site Review**

### **Procedures Performed**

We reviewed the Independent Citizens' Oversight Committee minutes and agendas along with other pertinent information on Measure MM designated projects to determine whether the funds expended for the year ended June 30, 2021, were for valid facilities acquisition and construction purposes as stated in the Bond Project List. Additionally, we reviewed photographs of significant bond projects to determine projects were being completed as identified in the Bond Project List.

#### Results of Procedures Performed

Based on review of the minutes and agenda of the Independent Citizens' Oversight Committee, expenditure documentation, review of project photographs, and other pertinent information provided, it appears the construction work performed was consistent with the Bond Project List as well as the allowable projects as identified in Measure MM ballot measures.

# Citizens' Oversight Committee

### **Procedures Performed**

We reviewed the minutes of the Citizens' Oversight Committee meetings to verify compliance with Education Code Section 15278 which requires the Citizens' Oversight Committee to:

- Actively review and report on the proper expenditure of taxpayers' money for school construction.
- Advise the public as to whether the District is in compliance with paragraph (3) of subdivision (b) of Section 1 of Article XIII A of the California Constitution.
- Ensure that bond revenues are expended only for purposes described in paragraph (3) of subdivision (b) of Section 1 of Article XIII A of the California Constitution.
- Ensure that no funds are used for any teacher or administrative salaries or other school operating expenses.

Additionally, Education Code Section 15278 authorizes the Citizens' Oversight Committee to:

- Receive and review copies of the annual, independent performance audit.
- Inspect school facilities and grounds to ensure that bond revenues are expended in compliance with the requirements described in paragraph (3) of subdivision (b) of Section 1 of Article XIII A of the California Constitution.
- Receive and review copies of any deferred maintenance proposals or plans developed by the District.
- Review efforts by the District to maximize bond revenues by implementing cost saving measures.

### Results of Procedures Performed

In our review of the minutes of the Citizens' Oversight Committee we determined that, during the fiscal year ended June 30, 2021, the Committee fulfilled all required responsibilities identified in Education Code Section 15278 and additionally performed other authorized activities as identified in Education Code Section 15278.

#### Procedure Performed

We reviewed composition of the Citizens' Oversight Committee to verify compliance with Education Code Section 15282 which requires the following:

- The Citizens' Oversight Committee shall consist of at least seven members who shall serve for a minimum term of two years without compensation and for no more than three consecutive terms.
- One member shall be active in a business organization representing the business community located within the school district boundaries.
- One member shall be active in a senior citizens' organization.
- One member shall be active in a bona fide taxpayers' organization.
- One member shall be the parent or guardian of a child enrolled in the school district.
- One member shall be both a parent or guardian of a child enrolled in the school district and active in a parent-teacher organization.
- An employee or official of the school district shall not be appointed to the citizens' oversight committee.
- A vendor, contractor, or consultant of the school district shall not be appointed to the citizens' oversight committee.

#### Results of Procedures Performed

In our review of the Citizens' Oversight Committee composition for the fiscal year ended June 30, 2021, we noted the committee had a vacancy in one position to be occupied by a senior citizens' organization as of year end.

# **Opinion on Performance**

The results of our tests indicated that the District has complied with the requirements set forth in Measure MM, approved by voters on November 6, 2018 in accordance with Proposition 39 as outlined in Article XIIIA, Section 1(b)(3)(c) of the California Constitution, except as noted above and discussed in Finding 2021-001.

# **Purpose of the Report**

This report is intended solely for the information and use of the District's Governing Board, the Measure MM Citizens' Oversight Committee, management, and others within the District and is not intended to be and should not be used by anyone other than these specified parties.

Wilkinson Hadley King a Co Lip
El Cajon, California



Schedule of Auditor's Results Year Ended June 30, 2021

FINANCIAL STATEMENTS				
Type of auditor's report issued:		Unmodified		
Internal control over financial reporting:				
One or more material weakness(es) identified?		Yes	X	No
One or more significant deficiencies identified that are				
not considered material weakness(es)?		_Yes	X	_No
Noncompliance material to financial statements noted?		_Yes	X	_No
PERFORMANCE AUDIT				
Any audit findings disclosed that are reported as a result of performance audit and in accordance with 2020-21 Guide for for Annual Audits of California K-12 Local Education				
Agencies, Appendix A Local Construction Bond Audits?	X	_Yes		_No

Unmodified

Type of auditor's report issued on compliance for state programs:

Schedule of Findings and Questioned Costs Year Ended June 30, 2021

Findings represent significant deficiencies, material weaknesses, and/or instances of noncompliance related to the financial statements or performance audit that are required to be reported in accordance with *Government Auditing Standards*, or *Appendix A of the 2020-21 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting*.

# A. Financial Statement Findings

None

### **B.** Performance Audit Findings

### **Finding 2021-001**

**Citizens Oversight Committee Composition** 

# Criteria or Specific Requirements

Proposition 39 Bond Law requires the Citizens' Oversight Committee to be comprised of at least seven members who meet the following criteria:

- One member must be active in a business organization within the District's boundaries that represents the business community as a whole
- One member must be active in a senior citizens organization
- One member must be a parent/guardian of a child enrolled in the District
- One member must be a parent/guardian of a child enrolled in the District and is an active participant in the Parent Teachers Organization
- One member must be active in a bona fide taxpayer's organization

# Condition

In our review of the Citizens' Oversight Committee we noted a vacancy on the committee for one position to be held by a member of a senior citizens organization as of June 30, 2021. The position was vacant from April 2021 until filled July 28, 2021.

#### **Questioned Costs**

None

#### Cause:

The member on the committee meeting that requirement in prior years had a term that expired April 2021. The position took time to fill but was appointed at the July 28, 2021 Governing Board of Trustees Regular meeting.

#### Effect

The District was out of compliance with Education Code Section 15282 as of June 30, 2021.

Schedule of Findings and Questioned Costs, continued Year Ended June 30, 2021

# Recommendation

We recommend the District put systems in place to replace members of the Citizens' Oversight Committee as terms expire.

# Corrective Action Plan:

The District actively searched for a candidate to fill the vacant position and appointed the roll at the July 28, 2021 Governing Board of Trustees Regular meeting. The District has established processes and timelines for recruiting future positions. As of July 28, 2021, the committee met all requirements of Education Code Section 15282.

Schedule of Prior Year Audit Findings Year Ended June 30, 2021

		Explanation if Not
Finding/Recommendation	Status	Implemented

There were no findings reported in prior year audit.